Licensing, Accreditation and Quality Assurance in Nigerian Universities: Achievements and Challenges

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Executive Secretary/CEO,
National Universities Commission, Abuja

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26-27 June, 2008
INTRODUCTION

Statements of fact

- The demand for university education is on the increase all over the world.
- A forward looking government, no matter what it costs, will ensure that its citizenry is educated; not just any kind of education but a focused and qualitative one.
- For nations with very high rates of illiteracy levels there could be advocacy for basic education;
- Nevertheless, there is a level a nation cannot go beyond with basic education only
- Higher education combined with high levels of commitment of the citizenry to national development is therefore the key to technological advancement of any nation.
INTRODUCTION II

Statements of fact

- The developed countries of the world have proved it to be true as most of them have a long history of higher education. Developing nations must take a cue from them.

- It is not enough to license a higher education institution to operate; there must be a constant evaluation to ensure that set standards and operational guides are not violated.

- A system that grows is such that sets standards and disciplines itself to attain them. Accreditation of universities be it institutional or programme is a way of examining the state of the institution in relation to where it ought to be.

- Prior to the licensing of a university, some quality indices are taken into consideration to ensure that it takes off effectively. Consequently, licensing, accreditation and quality assurance are related in a wider context.
NIGERIA

Area - 923,768 km²
Population - 140 million.
States - 36 and 1 FCT
Location - West Africa
Capital city - Abuja.

Borders - Republic of Benin (west)
- Chad and Cameroon (East),
- Niger (north).

Coast - Gulf of Guinea, part of the Atlantic Ocean (south)
Interest in Higher Education in Nigeria dates back to the 19th century when, propelled by the ideals of liberal education as introduced by the early missionaries, Nigerians sought opportunities to acquire this new and exciting vision of life, which was then only available overseas.
Universities of Lagos and Ife established, Ibadan attained autonomous status (1962)

Emergence of Private Universities (1999)

Emergence of State Universities (1979)

University Colleges at Ilorin, Port-Harcourt and Kano, all became full fledged Universities (1977)

Regional Universities at Zaria, Ile-Ife, and Nsukka taken over by FG

Universities of Benin, Calabar, Jos and Maiduguri, University Colleges at Ilorin, Port-Harcourt and Kano (1975)

Emergence of State Universities (1979)

University Colleges at Ilorin, Port-Harcourt and Kano, all became full fledged Universities (1977)

Elliot Commission (1945)

Ashby Commission (1959)

Yaba Higher College (1932)

University College of Ibadan (1948)

University of Nigeria Nsukka (1960)
NIGERIAN UNIVERSITY SYSTEM
STATISTICS

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93 universities
### NUMBER OF PROGRAMMES IN THE MINIMUM ACADEMIC STANDARD (MAS)

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**Grand Total** 1,096,312
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<td>Tansian University, Umunya</td>
<td>2007</td>
<td>Conventional</td>
</tr>
<tr>
<td>30</td>
<td>Veritas University, Abuja</td>
<td>2007</td>
<td>Conventional</td>
</tr>
<tr>
<td>31</td>
<td>Wesley Univ. of Science &amp; Tech., Ondo</td>
<td>2007</td>
<td>Science &amp; Technology</td>
</tr>
<tr>
<td>32</td>
<td>Western Delta Univ., Oghara, Delta State</td>
<td>2007</td>
<td>Conventional</td>
</tr>
<tr>
<td></td>
<td>University Name</td>
<td>Year</td>
<td>Type</td>
</tr>
<tr>
<td>---</td>
<td>----------------------------------------</td>
<td>------</td>
<td>--------------------</td>
</tr>
<tr>
<td>33</td>
<td>African University of Science &amp; Tech. Abuja</td>
<td>2007</td>
<td>Science &amp; Technology</td>
</tr>
<tr>
<td>34</td>
<td>Achievers University, Owo</td>
<td>2007</td>
<td>Conventional</td>
</tr>
</tbody>
</table>
LICENSING OF UNIVERSITIES

There are three different proprietors of university education in Nigeria. 

- Federal Government
- State Government
- Private or Corporate bodies

Irrespective of proprietorship, government is responsible for the licensing of universities in Nigeria but the procedures are different.
The old regional governments in Nigeria licensed the first set of universities.

These universities were eventually taken over by the federal government.

Subsequently, the federal government established universities in the country based on need and the necessity to have a balanced spread across the regions and States of the Federation.

Whenever such needs are identified, government through the National Universities Commission carries out the necessary assessments and resource verification for the establishment of such federal universities. The financial implication for the smooth take-off of such universities are worked out following which the government releases take-off grants to the university to begin its operations.
STATE UNIVERSITIES

- Education is on the concurrent list in the Constitution of the Federal Republic of Nigeria. Consequently, State governments have the constitutional backing to establish their own universities.

- Once the State House of Assembly promulgates the Act for establishing the university and the Governor ascents to the bill, the law is passed for the establishment of the state university.

- Although the National Universities Commission does not have to approve the establishment of State Universities, it is responsible for ensuring that laid down standards are adhered to; thus ensuring the delivery of quality education in the universities.
PRIVATE UNIVERSITIES

Act No.9 of 1993 provided the legal backing for the establishment of private universities in Nigeria.

The Standing Committee on (the establishment of) Private Universities (SCOPU) constituted on 27th May 1993 ensures a fair, effective, thorough and prompt evaluation of all application forms received by the Commission from individuals, organizations as well as corporate bodies wishing to establish private universities.

SCOPU terms of reference are:

- To consider applications received by the National Universities Commission from individuals and organizations wishing to establish private universities;
- To assess the applications received; and
- To prepare a report of its assessment of each application to Management Committee of the Commission, which will consider and make recommendations to the University Development Committee (UDC) for onward submission to the NUC Board and eventually to Government for consideration and appropriate decision.
14-stage process in the Establishment of Private Universities

1. Approval by FEC
2. Approval by NUC Board
3. Approval by NUC Management
4. Security Screening of Proprietors and Board of Trustees
5. Second (final) Site Assessment visit
6. Finalization of documentation
7. First Site Assessment visit
8. Interactive Meeting of SCOPU with the proposed universities
9. Revision of documentation by proprietors based on report by SCOPU
10. Intensive review/analysis of documents by experts in relevant NUC Department
11. Submission of Application Forms and relevant documents
12. Collection of Application Forms
13. First interactive session with prospective proprietors
14. Application in writing stating the intent for the establishment of the university
ACCREDITATION

Legal Framework For NUC Accreditation

Section 10 of Act No. 16 of 1985,
Section 4(m) NUC amended Act No. 49 of 1988

Empowered the NUC to lay down MAS for universities in Nigeria and to accredit their degrees and other academic awards.
MINIMUM ACADEMIC STANDARD

- Administration,
- Agriculture,
- Arts,
- Education,
- Engineering and Technology,
- Environmental Sciences,
- Law,
- Medicine and Dentistry,
- Management Sciences,
- Pharmaceutical Sciences,
- Sciences,
- Social Sciences and
- Veterinary Medicine

_________________________
2004 BMAS
Contains:

- procedure for accreditation exercise
- Self Study Form (SSF)
- Program Evaluation Form (PEF)
- Accreditation Panel Report Form (APRF)
- Accreditation Re-Visitation Form (ARVF)
Score Form for each of the Panel members
Form to be completed by accreditation panel for each programme
History of NUC Accreditation

Accreditation of degree and other academic programmes by the NUC is a system of evaluating academic programmes in Nigerian universities to determine whenever they have met the conditions in the Minimum Academic Standard documents.
Objectives of accreditation:

- Ensure that at least the provisions of the MAS documents are attained, maintained and enhanced;

- Assure employers and other members of the community that Nigerian graduates from all academic programmes have attained an acceptable level of competency in their areas of specialization;

- Certify to the international community that the programmes offered in Nigerian Universities are of high standards and their graduates have sufficient intellect for employment and for further studies.
History

First accreditation of programmes 1990
- First of its kind in that part of the globe.
- 100% indigenous resource persons.
- Provided information on the state of education delivery in Nigerian universities.

The second comprehensive accreditation exercise 1999/2000


First generation private universities 2004,
History

Newly matured programmes 2005.

1,343 academic programmes in 48 universities were accredited November, 2005

Open and Distance Learning (ODL) and MBA programmes 2006.

942 programmes in 53 universities November, 2007
Accreditation Procedure

- Three months notice is given to the concerned university of an accreditation visit to the particular programme, discipline or sub-discipline.

- Self-Study form is sent to the university for completion.

- The university is expected to complete and return twelve copies of the form in respect of each programme, discipline or sub-discipline to be accredited.

- NUC constitutes an Ad-Hoc Accreditation Panel of professors

- Coordination meeting is held to induct new members and refresh former ones
The evaluation of Programmes

The panel:

- Meets with the Vice-Chancellor,
- Meets with the Dean of faculty, Head of Department and staff of programme to be evaluated.
- Settles down to assess programme content, facilities, delivery and evaluation modes.
- Interviews students and sample lectures and practicals are observed.
- Each member of the panel scores the performance of the programme during the exercise.
- Writes its report, which is discussed with the programme staff and the Vice-Chancellor.
- Sends report with a quantitative assessment of the programme and recommendations regarding accreditation status achieved to the NUC.
<table>
<thead>
<tr>
<th>S/N</th>
<th>Components</th>
<th>Sub-component</th>
</tr>
</thead>
</table>
| a)  | Academic Matters | i. The programme philosophy and objectives  
ii. The curriculum  
iii. Admission requirements  
iv. Academic regulations  
v. Course evaluation (examination and continuous assessment)  
vi. Student course evaluation  
vii. External examination system |
| b)  | Staffing | i. Academic staff  
ii. Non-academic staff  
iii. Head of department/discipline/sub-discipline  
iv. Staff development |
| c)  | Physical Facilities | i. Laboratory/clinic/studio facility (area per student) and equipment  
ii. Classroom facilities and equipment  
iii. Laboratory size (area per student) and equipment  
iv. Safety and environment |
| d)  | Financing of programme by the university | |
| e)  | Books, journals and other resource materials for the programme | |
| f)  | Employer’s rating of graduates, if any | |
Accreditation status and their implications

Full accreditation

- Granted to programmes that satisfy the provisions of the MAS for a period of five academic sessions
- The programme must attain a minimum of 70% aggregate score as well as 70% in each of the four core areas of academic content, staffing, physical facilities and library.

Interim accreditation

- Granted to programmes that have minor deficiencies that must be rectified within a stipulated period.
- The programme must attain an aggregate score of not less than 60%. Programmes with a total score above 70% but less than 70% in any of the indicated 4 core areas is awarded Interim status.
- Valid for a period of not more than two academic sessions.
Denied accreditation

- Applies to any academic programme which has failed to satisfy the Minimum Academic Standards.
- Applies to programmes with less than 60% aggregate score. The re-visitation of the programme is at the request of the university concerned.
- University ceases to admit students into such a programme with effect from the next admission exercise.
Post accreditation

- The panel reports are processed at the NUC by its Management Committee and Board.
- Accreditation decisions on each programme are informally discussed with Vice-Chancellors,
- Results are officially released to the universities and the general public after approval by the Board.
- The universities are notified of the strengths and weaknesses of each programme.
Post accreditation

- The universities in turn use the information to remedy identified deficiencies.

- In cases where Vice-Chancellors contest the panel’s decisions, an appellate system is in place to look into such queries. However, the original decision remains in force until overturned by an appeal.

- The NUC also takes steps to calculate the cost of remedying the deficiencies of those programmes denied accreditation. The information is conveyed to the proprietor and management of the university so that further necessary action may be taken.
QUALITY ASSURANCE IN NIGERIAN UNIVERSITIES

Quality Assurance

- External Quality Assurance Mechanism
- Internal Quality Assurance Mechanism
External Quality Assurance

Bodies involved in external Q.A of Nigerian Universities

- Federal government,
- National Universities Commission
- Professional bodies/Associations

External Q.A Activities

- Activities leading to the establishment of universities and their programmes;
- Accreditation of programmes;
- Admission of qualified candidates into Nigerian universities;
- Institutional audit by the visitor to universities;
- Monitoring and evaluation of the state of universities from time to time and
- Collaboration with professional bodies for effective university education quality assurance.
NUC’s Innovations in External Q.A

- Strategic planning and management,
- Curriculum reform and review,
- Nigerian Universities System Annual Review Meetings (USARM),
- Facilitating linkages and collaboration with national and international development partners,
- Development of physical structures and facilities,
- Nigerian Universities Research and Development Fair (NURESDEF),
- Linkage with Experts and Academics in the Diaspora (LEAD)
Internal Quality Assurance

These are the processes of evaluation, maintenance and promotion of quality within the university by the university. Some of these include:

Admission of students  
Employment of the right caliber of staff (Academic and non-academic)  
Establishment of programmes  
Maintenance of carrying capacity of institution  
Monitoring and periodic review of programmes.

External examination system,  
staff and student feedback,  
Reports from any professional body that accredits the programme,  
Feedback from former students and their employers.
# Achievements

## Impact of NUC Accreditation

**Improvement in university performance in accreditation**

<table>
<thead>
<tr>
<th>Year of accreditation</th>
<th>Number of programmes accredited</th>
<th>Accreditation Status</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Full</td>
</tr>
<tr>
<td>1990/91</td>
<td>837</td>
<td>185 (22.1%)</td>
</tr>
<tr>
<td>1999/2000</td>
<td>1,119</td>
<td>128 (11.4%)</td>
</tr>
<tr>
<td>2005/2006</td>
<td>1,670</td>
<td>748 (44.8%)</td>
</tr>
<tr>
<td>2007</td>
<td>872</td>
<td>599 (68.7%)</td>
</tr>
</tbody>
</table>
Impact on the Public

NUC has an obligation to inform the public on the performance of universities

- Prospective Students
- Parents
- Government agencies,
- Corporate bodies and
- International organizations

Licensing of universities has improved access to university education to a very large extent
Impact on Universities

- Opportunity for some Departments to acquire equipment and appropriate facilities for teaching and research. (For the NUC, this is not desirable)

- Proprietors injecting funds into their universities in order to remedy the deficiencies identified during accreditation exercises.

Examples:
- Kogi State University, Anyigba
- Ebonyi State University
- Ahmadu Bello University (Accountancy Programme),
- Ondo State University denied programmes
Impact on NUC

The NUC accreditation is recognized both nationally and internationally.

The success recorded within the accreditation of undergraduate programmes serves as an impetus for preparations towards:

- Accreditation of postgraduate programmes
- Institutional accreditation in the system
CHALLENGES

Accreditation
While it could be said that the NUC accreditation system has impacted on the system positively, there is still room for improvement.

Introduction of Institutional Accreditation – Modalities for achieving this is currently being worked on.

Inclusion of accreditation budget in the annual national budget to reduce cost sharing of the exercise’s expenditure with the universities. This has been achieved as the government now provides for the exercise in the national annual budget.
The challenges of licensing of universities will be discussed from the private universities perspective. This is because the public universities have been around for sometime and have overcome some of the challenges of the private universities.

A number of these challenges are already being tackled by the NUC through its various monitoring and advisory related activities with the licensed private universities in Nigeria. It is believed that if the tempo is sustained and the private universities adhere to the measures that have been proposed to handle the challenges, the challenges will soon be a thing of the past.
CHALLENGES

Licensing

- Staffing
- Condition of Service
- Infrastructure
- Implementation of Academic Brief
- Influence of the Proprietors
- Mounting of academic programmes
- Legal and Constitutional issues
PROSPECTS OF PRIVATE UNIVERSITIES IN NIGERIA

- National drive towards private sector participation
- Recorded success of private participation at the lower levels
- Stability of academic calendar
- Minimal incidences of anti-social activities
Conclusion

I have attempted to examine:

- Overview of the development of higher education in Nigeria
- Licensing of public (Federal and State) and private universities.
- The university accreditation system in Nigeria
- Outlook of quality assurance in Nigerian universities
- Achievements and challenges of the focal areas of the paper.
From the history of university education in Nigeria, we can easily know where we are coming from, where we have passed through and where we are today.

A number of scholars in Nigeria had the privilege of passing through the system when:

- Universities in the country rubbed shoulders with the best in the world;
- High quality expatriates academics desired to be in the scholarly environment made possible by our ivory towers;
- Foreign university were eager to forge collaborative links with lecturers in Nigerian universities and
- Our students had no problem getting placements abroad for graduate studies.

The goal of the National Universities Commission is to get Nigerian Universities to levels that are comparable to if not surpass the enviable level of the past. We believe that as we keep forging on with result oriented quality assurance and strengthen our cooperation with the international community, our dream for the desired Nigerian University System will soon be realized.
Thank you for your attention